The Nebraska Department of Roads Roadway Design Manual Chapter Seventeen, "Resurfacing, Restoration and Rehabilitation (3R) Projects", March 2014, has been approved for use.

Approved by: James Knott, Roadway Design Engineer  
Date: 3/25/14

Approved by: Howard A. Schwartz  
Date: 3/26/14

Jason Dietz, FHWA
The information contained in Chapter Seventeen: Resurfacing, Restoration and Rehabilitation, dated March 2014, has been updated to reflect the February 2020 Errata. The errata incorporates DES 17-01: “Priority Commercial System: Shoulder Width”, which was approved by the FHWA on June 12, 2017, addresses errors, changes in procedure, changes in NDOT department titles, changes in other Roadway Design Manual chapters and other reference material citations occurring since the latest publication of this chapter.

Chapter Seventeen presents guidance for the design of 3R projects. This is a new chapter which consolidates and replaces 3R design guidance found in multiple chapters of the July 2006 Roadway Design Manual. The Nebraska Division of the FHWA approved this chapter for use on the National Highway System and other federal projects on March 26, 2014.

**Chapter Seventeen**

**Resurfacing, Restoration and Rehabilitation (3R) Projects**

1. **RESURFACING, RESTORATION AND REHABILITATION PROJECTS**

Resurfacing, Restoration and Rehabilitation projects are generally undertaken to preserve the highway assets, improve the reliability of the transportation system, maintain the mobility of the highway user, and mitigate highway safety issues identified through an analysis of the crash history. The standards to which a project was previously constructed will not be diminished on a 3R project. These projects may include, but are not limited to:

- Changing the roadway geometry
- Improving intersections
- Building or upgrading curb ramps
- Building or upgrading roadway appurtenances, such as guardrail
- Improving or widening the shoulders
- Removing or shielding roadside obstacles
- Improving the stopping sight distance
- Incidental improvements relating to safety or traffic operations (e.g. rumble strips, striping)
- Designing short segments to new and reconstructed standards
- Segments designated as maintenance activities
- Bridge work of all types

Application of 3R design standards to a pavement resurfacing project is, for the most part, determined by the pavement recommendation. Pavement recommendations that require a grade raise of more than two inches will be designed to 3R standards (Note: the Materials and Research Division (M&R) has determined that a roadway gains approximately 1/4 inch of new structure for every inch of a reclamation or in place recycle strategy, e.g. a pavement determination of two inches of in place recycle followed by a 1.5 inch overlay is equivalent to a two inch thickness; therefore, a pavement rehabilitation strategy requiring the reclamation of two inches and resurfacing with 1.5 inches would be equivalent to a two inch grade raise).
Pavement recommendations that require removal of the entire pavement structure and the construction of a new base or the modification of the existing base will be designed to reconstruction standards. Pavement recommendations that require pavement replacement and restoration of the base can be designed to 3R standards. Restoration of the base is defined as restoring the original condition of the base (subgrade preparation). A portion of the existing base may be removed to allow the required pavement thickness under 3R standards. Modification of the base is defined as improving (addition of a drainage layer) or strengthening the existing base through chemical (fly ash, lime, etc.) or mechanical (geofabric, geogrid, etc.) means and will require designing to reconstruction standards.

In general, 3R projects will require the Nebraska Department of Transportation (NDOT) to evaluate the geometry of the roadway for compliance with standards and guidance and to include crash mitigation measures as agreed to by the Roadway Design Division (Roadway) and the Traffic Engineering Division (Traffic Engineering). As a standard practice, 3R projects will only include enhancements to the highway which are required by standard or as a crash mitigation measure. Requests for further enhancements require the approval of the Roadway Design Engineer.

1. A Bridge Work

The Bridge Division (Bridge) supplies the bridge recommendation which provides the scope of work on the structures for a project.

1. A.1 Bridge Preventative Maintenance Activities


1. A.2 Bridge Rehabilitation (3R) Work

In general, the scope of work for bridge rehabilitation projects (3R) may include, but is not limited to:

- Partial or complete replacement of the existing deck, including adding new bridge approaches on pile
- Replacement and/ or strengthening of the superstructure
- Repairs to the substructure
- Incidental widening associated with these activities

For additional information see the FHWA publication Bridge Preservation Guide (https://www.fhwa.dot.gov/bridge/preservation/guide/guide.pdf) (Ref. 17.11) and Section 11.B of this Chapter.
1.B  3R Project Templates

In general, 3R projects are developed and assigned on three activity templates; the 3R with ROW template, the 3R without ROW template, and an M&R template.

1. The 3R with ROW template is used for projects which require a substantial level of design and where updating the roadway to 3R standards will require the purchase of right-of-way. These projects are usually assigned to a unit in Roadway or to a Consultant.

2. The 3R without ROW template is used for projects which require a substantial level of design but where updating the roadway to 3R standards can be accomplished within the existing right-of-way. These projects are usually assigned to a unit in Roadway or to a Consultant.

3. The M&R template is used for those projects where a segment of roadway can be certified by the Roadway Design Engineer to meet the 3R design standards for the proposed scope of work. The activities for these projects will be assigned to M&R. The Roadway Design Engineer will forward a certification document to M&R for inclusion in the P.S. & E. submittal indicating the project is in compliance with the 3R standards. The title sheet of the plans will indicate a 3R design Standard and will be signed by the Roadway Design Engineer as Coordinating Professional.
2. 3R DESIGN GUIDELINES

2.A Interstate NHS Projects

Interstate projects will be designated as Interstate 3R. The bridge width, cross slope, superelevation, lateral offset to obstruction, and vertical clearance will be designed to new and reconstructed guidance as cited in the American Association of State Highway and Transportation Officials (AASHTO’s) publication A Policy on Design Standards Interstate System (Ref. 17.1). The remaining controlling design criteria (See Chapter One: Roadway Design Standards, Section 8, of this manual) may be designed to the AASHTO Interstate guidance that was in effect at the time of the latest new and reconstructed project on the section of the project. Existing shoulder widths will be retained. Deviation from either the new or existing guidance will require a design exception (See Chapter One: Roadway Design Standards, Section 10.A, of this manual). In addition, 3R type work on Interstates must conform to the Nebraska Minimum Design Standards (MDS) (http://www.roads.nebraska.gov/media/5593/nac-428-rules-regs-nbcs.pdf) (Ref. 17.3) or a design relaxation must be obtained from the Board of Public Roads Classifications and Standards (Board of Public Roads) (See Chapter One: Roadway Design Standards, Section 10.B, of this manual).

2.B Non-Interstate Freeway NHS Projects

The federal design criteria for work in excess of pavement preservation (maintenance) on non-Interstate freeways regardless of project funding are the controlling criteria (See Chapter One: Roadway Design Standards, Section 8, of this manual) as detailed in A Policy on Geometric Design of Highways and Streets (the Green Book) (Ref. 17.2). Work on non-Interstate freeways on the NHS must conform to the controlling criteria or a design exception will be required (See Chapter One: Roadway Design Standards, Section 10.A, of this manual). 3R type work on non-Interstate freeways on the NHS must also conform to the MDS (Ref. 17.3) or a design relaxation must be obtained from the Board of Public Roads (See Chapter One: Roadway Design Standards, Section 10.B, of this manual).

2.C Non-Interstate, Non-Freeway NHS Projects

3R work on NHS highways which are not designated as either Interstate or freeway must conform to the recommendations presented in NCHRP Report 876, Guidelines for Integrating Safety and Cost-Effectiveness into Resurfacing, Restoration, and Rehabilitation (3R) Projects (NCHRP Report 876) (Ref. 17.4) (http://www.trb.org/Publications/Blurbs/177914.aspx) as cited on page lvi of the Green Book (Ref. 17.2). Deviations from this requirement will require a design exception (See Chapter One: Roadway Design Standards, Section 10.A, of this manual) and will be documented in the project file. If the project does not meet the standards found in the MDS (Ref. 17.3) the procedure for the relaxation of the minimum design standards will be followed (See Chapter One: Roadway Design Standards, Section 10.B, of this manual).

2.D Non – NHS State Highway System

The minimum design standards for 3R projects on State highways have been issued by the Board of Public Roads in the MDS (Ref. 17.3). If these standards cannot be satisfied, the procedure for the relaxation of the minimum design standards will be followed (See Chapter One: Roadway Design Standards, Section 10.B, of this manual).
3. DESIGN CONTROLS

3.A Design Year

The design year for 3R projects is the year of initial construction plus the expected life of the pavement. NDOT has established by policy an average surface life of 20 years for 3R projects.

3.B Design Speed

- The design speed to be used is the speed limit determined by Traffic Engineering to be posted at the completion of the construction.
- For segments designed to new and reconstructed standards, the design speed of the segment will be the appropriate new and reconstructed project design speed (See Chapter One: Roadway Design Standards, Section 7.B, of this manual).

4. DESIGN PROCESS

4.A Plan-in-Hands

- The designer will transmit plan-in-hand plans and the “Plan-In-Hand Checklist” (EXHIBIT J) of the Design Process Outline (DPO), Ref. 17.5 (http://www.roads.nebraska.gov/business-center/design-consultant/) to the District. The need for Roadway participation on a plan-in-hand will be determined on a project-by-project basis by the Unit Head in conjunction with the District. The roadway designer is responsible for writing the plan-in-hand report.
- In general, plan-in-hand inspections will not be conducted on projects being developed with a M&R development schedule. Individual projects may dictate a need to visit a project or to have the District conduct an inspection.
- Before the plan-in-hand, the designer should review raised medians on high-speed roadways (V ≥ 50 mph) with Traffic Engineering to determine if they should remain in place, be modified, or be removed (See Section 6.B of this Chapter).
- Median removals or modifications should be noted on the plan-in-hand report.
- Before the plan-in-hand field inspection the roadway designer should:
  1. List segments of the roadway which are on the low side of superelevated curves and/or which have grades between 2% and 3.5% and evaluate erosion control techniques for these segments with the Roadside Development & Compliance Unit Manager in the Project Development Division (PDD).
  2. Provide a list of grades over 3.5% for the possible inclusion of curb and flume (See the Drainage Design and Erosion Control Manual (Drainage Manual), Ref. 17.7, Chapter Two: Erosion and Sediment Control, Section 7.E). (http://www.roads.nebraska.gov/business-center/design-consultant/rd-manuals/)
Installation of new curb and flume locations on 3R projects is not mandatory and should be avoided when it involves acquisition of property rights on a project where right-of-way activities are not already included.

New and existing curb locations will be evaluated for potential ponding on the travelled way. If ponding is identified as a potential, remedial actions consistent with the Drainage Manual (Ref. 17.7), Chapter One: Drainage, Sections 9 and 10 should be considered.

Projects located within the corporate limits of a municipality, Sanitary Improvement District (SID), or in rural areas that demonstrate urban traffic characteristics should be reviewed before the plan-in-hand for ADA work, lighting, and applicable cost sharing. City/Village/SID representatives should be invited to the plan-in-hand and be informed of the estimated cost. For additional information, see Sections 11.D and 12 in this Chapter and DOT-OI 60-11, “Municipal Cost Sharing” (Appendix B, “Selected NDOT Operating Instructions”).

Discussion with the City/Village representatives regarding handicapped accessible routes and known accessibility needs shall take place on the plan-in-hand. For further guidance, see Section 12 in this Chapter and Chapter Sixteen: Pedestrian and Bicycle Facilities, Section 12.

The designer should review the project with the Utility Coordinator in Roadway before the plan-in-hand for possible utility conflicts and after the plan-in-hand to determine if additional survey for utilities is required.

The condition of a railroad crossing, the width of the crossing, and the distance to the center and nearest point of the signals should be noted.

Guardrail connections and bridge rail on the project will be evaluated and, if necessary, upgraded to current criteria. The designer should request the determination by Bridge prior to the plan-in-hand field inspection.

The designer should request the District to provide a list of issues to be considered on the plan-in-hand visit including hydraulic, traffic operations, and maintenance issues.

Work beyond pavement preservation on a 3R project (e.g. added turn lanes or spot safety segments designed to new and reconstructed standards) which was not included on the NDOT Form 73 should be noted as a change in the plan-in-hand report and requires the approval of the Roadway Design Engineer.

When a scoping report has not been prepared and the project has progressed into functional design, the plan-in-hand report will serve as the scoping document.

See the DPO (Ref. 17.5), Activity 5300, Clarity Task Codes 5380 & 5388 and EXHIBITS J & K for further information.
5. **ALIGNMENT**

5.A **Vertical Alignment Design**

- Vertical curvature is generally not corrected on a 3R project unless there is a crash history that would make correction of the vertical curve cost effective.
- The designer will use the K values from TABLES 3-35 and 3-37 of the *Green Book* (Ref. 17.2) to evaluate the existing vertical alignment for stopping sight distance and will check the existing alignment against the 3R standards in the *MDS* (Ref. 17.3).
- If the existing alignment does not meet 3R standards, the designer will review the crash history of the curve and recommendations provided by *Traffic Engineering*. If *Traffic Engineering* indicates there is a significant crash history related to the geometry of the curve, the designer will perform a cost-effective analysis comparing reconstructing the curve vs. leaving in place. The costs to be considered should include additional construction, NEPA compliance, Preliminary Engineering, Construction Engineering, ROW, Utilities, Contingencies, and estimated costs of delay including maintenance costs to maintain the roadway during the delay as well as the inflation costs associated with the delay. Maintenance costs can be estimated by using the average of the last five years and confirming the estimate with the *DE*. If there is a crash cost reduction benefit greater than the cost of reconstructing the curve, then reconstruction of the curve may be considered.

1. If reconstruction of the curve is determined to be the appropriate course of action, the curve will be reconstructed to the criteria for new and reconstructed projects as detailed in Chapter Three: *Roadway Alignment*, Section 4.
2. If the curve does not meet the requirements of the *MDS* (Ref. 17.3) and is not reconstructed, a design relaxation must be obtained (See Chapter One: *Roadway Design Standards*, Section 10.B, of this manual).

- If a vertical curve is perpetuated at less than the posted speed limit, the *District* and *Traffic Engineering* will be advised of the computed maximum allowable speed.
- The addition of climbing lanes may be considered on 3R projects if warranted by a safety analysis and recommended by *Traffic Engineering*. The auxiliary climbing lane should be designed using the criteria presented in Chapter Three: *Roadway Alignment*, Section 3.A.
5.B  **Horizontal Alignment Design**

Correcting a curve to meet the requirements of the posted speed limit is a desirable condition; however, it is not a mandatory condition. Many factors come into consideration when determining whether the correction of the curve is necessary. These factors include:

A. Crash history  
B. Impacts to obtain full standards  
   1. Right-of-way  
   2. Environmental  
   3. Project Schedule  
   4. Project Cost  
C. Degree of deficiency  
D. User Benefits  
   1. Reduction in frequency and severity of crashes

5.B.1  **Policy**

1. Correction of horizontal curves to accommodate the posted speed limit is a desirable condition for 3R projects both on and off the NHS. The correction of horizontal curvature is not a mandatory condition under either State or Federal guidance. The designer is advised that if a curve does not meet the design speed of the roadway, some correction is better than no correction.

5.B.1.a  Roadways With A Design Year Traffic Of Less Than Or Equal To 750 vpd

Horizontal curves on roadways with ADT of 750 vpd or less do not require correction by standard. However, these curves should be evaluated as follows:

Horizontal curves will be evaluated for the calculated design speed based upon the existing radius or degree of curvature and superelevation rate. The curves are then addressed as follows:

1. If the final configuration of a curve has a calculated design speed within five mph of the posted speed limit, no further consideration is required.
2. If the final configuration of a curve has a calculated design speed greater than five mph and less than or equal to 10 mph less than the posted speed limit and does not warrant reconstruction or correction as dictated in Section 5.B.2 of this Chapter, the placement of advisory curve and speed signs is recommended and both the DE and the Traffic Engineer will be notified for the appropriate action.
3. If the final configuration of a curve has a calculated design speed greater than 10 mph and less than or equal to 15 mph less than the posted speed limit and does not warrant reconstruction or correction as dictated in Section 5.B.2 of this Chapter, the placement of advisory curve and speed signs is mandatory and both the DE and the Traffic Engineer will be notified for the appropriate action.
4. If a curve has a theoretical design speed greater than 15 mph less than the posted speed limit, the designer will request a review of the crash data for the curve from Traffic Engineering. If the crash data for the curve indicates that additional review should be considered, the designer will evaluate the impacts associated with correcting the curve. If the impacts associated with the correction of the curve involve no acquisition of property rights, no impacts to environmental resources, and will not significantly impact the project cost or schedule, then correction of the curve is appropriate.

5.B.1.b  Roadways With A Design Year ADT Greater Than 750 vpd

Horizontal curves will be evaluated for the computed design speed based upon the existing radius or degree of curvature and super elevation rate.

Horizontal curves on roadways with an ADT of greater than 750 vpd that do not meet the design speed shall be considered for correction. This correction may include reconstruction of the curve if cost effective. These curves should be treated as follows:

1. If the difference between the calculated speed for the curve and the posted speed limit is less than or equal to 15 mph, the designer will follow the guidance given in Section 5.B.1.a of this Chapter, items 1 through 3 as appropriate.
2. If the difference between the calculated speed for the curve and the posted speed limit is greater than 15 mph, the designer will evaluate the curve for correction according to the procedure given in Section 5.B.2 of this Chapter.
   A. The designer is advised that some correction is better than no correction and that horizontal curves should be corrected to maximum extent possible without incurring the impacts prohibited above.
5.B.2 Analysis Of Benefit – Cost Relationship

A. The designer will request crash data analysis for the curve. If the crash analysis indicates that the traveling public may benefit from correcting the curve, the dollar amount of benefit will be requested from the Traffic Engineering Highway Safety, Evaluation, and Analysis Unit.

B. The costs to be considered for correction of the curve should include additional construction, NEPA compliance, Preliminary Engineering, Construction Engineering, ROW, Utilities, Contingencies and estimated costs of delay, including maintenance costs to maintain the roadway during the delay as well as the inflation costs associated with the delay. Maintenance costs can be estimated by using the average maintenance costs of the last five years and confirming the estimate with the DE. If there is a crash reduction benefit greater than the cost of reconstructing curve, then reconstruction of the curve should be considered.

C. The environmental impacts associated with correcting the curve: Significant impacts are to be weighed as a cost to the project and should not be incurred unless there is a significant benefit to the traveling public. Significant impacts to environmental resources may not be allowed under the NEPA process and may not be permitted by the U.S. Army Corps of Engineers.

D. The impacts to adjacent property rights: Acquisition of additional property rights may result in controversy and delay to the project due the acquisition process or the public involvement process. Significant impacts to adjacent property owners should be avoided unless there is significant benefit to the traveling public.

E. The economic costs to the state associated with correcting the curve, including the costs in constructing the correction (traffic control, construction costs, acquisition of property rights, cost of delay in producing the project, cost of additional NEPA activities if required).

5.B.2.a Horizontal Curve Correction Warranted

If the benefit to the traveling public of correcting the horizontal curve is at least the total costs associated with the correction, the correction is warranted and should be accomplished with the project. However, other factors often affect the ability to incorporate the correction in the project. If the correction of the horizontal curve will result in the loss of federal funds due to delay of the project beyond the federal fiscal year or will result in significant inflation costs to the project due to delay, the correction may be removed from the project and programmed as a “Phased 3R Project” according to DOT-01 60-16, “Policy for Phase Constructed 3R Projects” (See Appendix B, “Selected NDOT Operating Instructions”). Use of Federal Safety funds should be considered for funding the second phase project. In this case, the work in the area of the curve correction for the first phase project should be reduced to maintenance level, if possible, to minimize unnecessary expenditures.
5.B.2.b  **Horizontal Curve Correction Not Warranted**

If correcting the curve is not warranted, other measures may be considered, such as:

- A. Widening lanes
- B. Widening and paving shoulders
- C. Flattening steep sideslopes
- D. Removing, relocating or shielding the roadside obstacles
- E. Installing traffic control devices, such as:
  1. Advisory curve and speed signs
  2. Raised pavement markings
  3. Reflective guideposts
- F. Increase pavement friction
- G. Rumble strips

5.C  **Radius of Curve**

If the decision is made to reconstruct a curve, the criteria presented for new and reconstructed projects in Chapter Three: *Roadway Alignment*, Section 2, should be used.

5.D  **Pavement Widening on Curves**

**NDOT** recommends a two foot pavement widening on the inside lane of a horizontal curve if all of the following conditions occur:

1. The curve radius is less than 1910 feet.
2. The operating speed is 45 mph or greater.
3. The roadway does not have surfaced shoulders.
4. The projected average daily truck traffic is more than 50 per day.

5.E  **Superelevation**

The superelevation for 3R projects will be designed in accordance with Chapter Three: *Roadway Alignment*, Section 2.B, except as follows:

- See Section 5.B in this Chapter for guidance.
- The designer should check the existing superelevation using the as-built $e_{\text{max}}$. In the event no as-built information is available, the $e_{\text{max}} = 6\%$ table (See Chapter Three: *Roadway Alignment*, Exhibit 3.3c, of this manual) can be used and, if necessary, the existing superelevation should be corrected to match the table. If the existing superelevation rate is over 6\%, the existing superelevation should be checked using the $e_{\text{max}} = 8\%$ table (Table 3-10 of the Green Book, Ref. 17.2). An 8\% superelevation will not be exceeded without the approval of the Roadway Design Engineer.
- For low-speed urban applications ($V \leq 45$ mph) the designer should check the superelevation using the $e_{\text{max}} = 4\%$ table (See Chapter Three: *Roadway Alignment*, Exhibits 3.3d, of this manual & Table 3-13 of the Green Book, Ref. 17.2).
- The rate of superelevation ($e$) should be listed in the curve data on the plans for all curves; it is not acceptable to place the phrase “Use Existing Superelevation” on the plans.
- Existing spiral transitions should be perpetuated on 3R projects.
6. INTERSECTIONS, DRIVEWAYS AND CHANNELIZATION

6.A Driveways and Intersections

- On 3R template projects, the adequacy of intersection/driveway geometry should be reviewed and discussed on the plan-in-hand. If adequate, the existing intersection/driveway geometry will be matched. For M&R template projects, the existing driveway and intersection geometry will be matched.
- Intersection sight distance is a desirable condition on 3R projects.
- For projects assigned a 3R template, Traffic Engineering will review the crash history for the entire project including intersections and driveways and, if necessary, identify mitigation methods for reducing the potential for or severity of crashes.
- If indicated by the crash history, intersection sight distance should be evaluated. The designer should run a cost effectiveness analysis if the intersection sight distance is deficient.
- If justified by a cost effectiveness analysis based on the crash history, intersections and driveways on 3R projects may be evaluated for intersection sight distance using departure sight triangles for Case B1 (left turn from a minor road) found in Chapter 9 of the Green Book (Ref. 17.2). If the existing conditions do not meet the required sight distance, the designer should either adjust the design or inform the District and Traffic Engineering so that the approach to the intersection or driveway may be signed accordingly. If modifying the intersection, driveway, or the highway is the selected alternative, the designer will perform a cost comparison of reconstructing the driveway, intersection, or the highway vs. leaving in place. The costs to be considered should include additional construction, NEPA compliance, Preliminary Engineering, Construction Engineering, ROW, Utilities, Contingencies and estimated costs of delay including maintenance costs to maintain the roadway during the delay as well as the inflation costs associated with the delay. Maintenance costs can be estimated by using the average of the last five years and confirming the estimate with the DE. If there is a crash reduction benefit greater than the cost of modifying the driveway, intersection, or highway, reconstruction of the highway, intersection or drive should be considered and the decision documented in the project file. If the improvement is cost effective but the delay incurred by the improvement is unacceptable, the improvement may be submitted to the NDOT Safety Committee for construction with Federal Safety funds on a future project.
- The existing skew of an intersection will not be changed unless justified by the crash history and a cost-effectiveness analysis or if realignment is made necessary by other design features of the project.
- When a roadway is resurfaced, the intersections and driveways will also be resurfaced unless the DE specifically indicates otherwise.
- The intersection/driveway surfacing material should be decided on the plan-in-hand.
- On pavement preservation projects produced in M&R, M&R will provide the quantities and locations of the driveways and intersections.
- On 3R projects designed and managed by Roadway, Roadway will provide the location and area of each driveway and intersection and M&R will provide the asphalt quantities.
- If the resurfacing of an existing intersection/driveway which ties into rock or gravel surfacing results in a grade raise in excess of 0.5 inch, either crushed rock or gravel will be placed behind the intersection/driveway surfacing. An estimate of 10 CY for intersections and five CY may be used for driveways (10 tons and five tons respectively in Districts 1 & 2).
- Driveways and intersections with steep side slopes perpendicular to the through roadway which are inside the fixed obstacle clearance should be considered for 1:6 side slopes if there is an issue, based on the crash history. See Chapter Four: Intersections, Driveways and Channelization, EXHIBITS 4.14 and 4.15, of this manual for grading examples.
- Work on railroad right-of-way must conform to Title 415, Nebraska Administrative Code, Chapter 6 (Highway-Rail Crossings – Construction, Repair and Maintenance) and requires a special provision prepared by the Rail Unit in the Local Assistance Division. Chapter 6 may be found at (http://roads.nebraska.gov/media/7036/415nac4-7rail-xings.pdf).

6.B Raised Medians

- In general, curb heights adjacent to high-speed roadways (posted speed limit ≥ 50 mph) should be no greater than four inches and should slope at no greater than 45° from the gutter to the top of curb. There are instances where a four-inch curb is insufficient to adequately address the existing hydraulic needs of the roadway; in these instances, the permission to retain a curb height greater than four inches requires the approval of the Roadway Design Engineer (for pavement drainage considerations see the Drainage Manual (Ref. 17.7), Chapter One: Drainage, Sections 9 and 10). Six-inch high curbs are allowed for roundabout curb and splitter islands and within 400 feet of an intersection.
- Raised medians with six-inch curb on two-lane high-speed roadways (V ≥ 50 mph) should be modified or removed. If Traffic Engineering determines that the raised curb median should be retained, the median curb height will be reduced to four inches or less (See Section 4.A in this Chapter). The slope of the curb face will not be altered.
- Median removals or modifications should be noted on the plan-in-hand report.
- Where there are raised medians on cross-roads which are proposed to be modified, the medians should be reviewed by Traffic Engineering. Raised medians should be located outside of the mainline total shoulder width and the intersection should be checked with the appropriate design vehicle turning template (See Chapter Four: Intersections, Driveways and Channelization, EXHIBIT 4.9, of this manual).

7. THE TYPICAL ROADWAY CROSS-SECTION

7.A Typical Roadway Cross-Sections

- Existing standards will not be diminished. As a minimum condition, the designer will maintain either the clear zone distance which was built on a previous new and reconstructed project or provide the 3R fixed obstacle clearance from the MDS (Ref. 17.3), whichever is greater. This distance should be shown and labeled on the main typical section for the project. For example; if a project has a previously built clear zone distance of 30 feet with traversable foreslopes and the fixed obstacle clearance from the MDS is 20 feet, the previously constructed 30 foot clear zone shall be maintained. The typical sections will label the 30 foot distance as “Horizontal Clear Zone”.
- The designer should use a slope no steeper than 1:4 when blending shoulder construction to an existing 1:6 or flatter side slope. A 1:3 slope should be used to blend the shoulder construction to an existing side slope which is steeper than 1:6. Except where a slope is shielded, slopes steeper than 1:3 should not be used.
- If warranted by the crash analysis, an auxiliary lane may be added to a 3R project without grading to new and reconstructed standards as long as the existing standards are not diminished (e.g. maintain the existing shoulder and side slopes). In the event that the
existing shoulders or side slopes exceed the reconstruction standards, reconstruction standards for the design year traffic may be used. Relaxations of this guidance require Roadway Design Engineer approval.

- Lane configuration changes may be accomplished by re-striping the roadway, based on recommendations by Traffic Engineering, as long as the new condition does not violate the minimum standards for shoulder or surfaced shoulder width. For example, an existing 24 foot wide roadway only requires six foot wide surfaced shoulders but the existing section has eight foot surfaced shoulders; when the roadway is restriped to a 36 foot wide three lane section, two foot wide surfaced shoulders result. This arrangement would require either expanding the existing surfaced shoulders to six feet wide or obtaining a design relaxation (See Chapter One: Roadway Design Standards, Section 10.B, of this manual).

- For 3R projects on the Priority Commercial System, the minimum shoulder width shall follow the MDS (Ref. 17.3). For additional information, see Chapter Six: The Typical Roadway Cross-Section, Section 2.A.1, of this manual.

- An existing sub-standard right-turn lane on a rural un-signalized high-speed (V ≥ 50 mph) roadway (where a surfaced shoulder has been re-striped to provide a turn lane) will be reviewed by Traffic Engineering to determine if it is warranted, if so a new offset right-turn lane may be constructed (See Chapter Four: Intersections, Driveways and Channelization, Section 1.D.3, of this manual).

- If an existing non-offset right-turn lane on a rural un-signalized high-speed (V ≥ 50 mph) roadway is encountered, Traffic Engineering will review the crash history and recommend whether the right-turn lane remains as it is or is converted to an off-set right-turn lane (See Chapter Four: Intersections, Driveways and Channelization, Section 1.D.3, of this manual).


7.B Fill Slopes

- If the project includes grading, small slivers of fill slope should be avoided.

- Earth dikes built with the project within the appropriate clear-zone distance which are perpendicular to the traffic will have a 1:10 slope facing the traffic. A 1:6 slope is acceptable for the offside (downstream) face of the dike. Dikes in a median will have 1:10 slopes on both faces of the dike. When reconstructing a median dike, the designer will verify that the median pipe and/or inlet still drains.
8. **EARTHWORK**

- For projects without survey for a majority if not all of the project, shoulder earthwork will be paid for with “Earth Shoulder Construction” (See Chapter Eight: Surfacing, Section 4.C, of this manual). Roadway grading may be added as required by the project (e.g. at guardrail and culvert locations). The required roadway grading details will be shown on the Typical Cross-Sections or on the General Information Sheet (See Chapter Eleven: Highway Plans Assembly, Section 4, of this manual).
- If paying for embankment as an established quantity (EQ), a balance factor of 1.0 shall be used and the pay item will be “Earthwork Measured in Embankment (EQ)” (See Chapter Seven: Earthwork, Section 4.B.1, of this manual).
- When using “Earthwork Measured in Embankment (EQ)” as the pay item: the embankment quantity will be multiplied by an assumed balance factor of 1.5 when calculating the pay item “Water Applied”.
- The designer should provide design data and earthwork quantity plan sheets for projects with adequate surveys.
- Cross-sections, when included, should show grading (e.g. for culverts, guardrail grading).
- See Chapter Seven: Earthwork of this manual for additional information.

9. **SURFACING**

9.A **Mainline Surfacing Taper Rate**

- For an overlay on a high-speed (V ≥ 50 mph) roadway, the minimum taper rate at the end of the project is 33 feet to each inch of change in grade (e.g. for a two-inch mill with a four-inch overlay: 2 x 33 = 66 feet). The preferred taper rate is 50 feet to each inch of change in grade (e.g. for a two-inch mill with a four-inch overlay: 2 x 50 = 100 feet).
- The taper rate at the end of an overlay on a low-speed (V ≤ 45 mph) roadway is 25 feet to each inch change in grade, or ending at an intersection if it is within the taper length.

9.B **Safety Improvements**

- Each 3R project will have a crash history and analysis conducted by Traffic Engineering to determine if there are crash issues along the proposed improvement and, if so, what mitigation measures could be implemented. Traffic Engineering will review and, if appropriate, recommend mitigation measures for the project based on the crash history, which may be considered for inclusion in the project. These recommendations will be reviewed for consistency with the scope of the project. Recommendations that exceed the scope of the proposed project should be forwarded to the NDOT Safety Committee for a recommendation to program a safety project.
- If indicated by the crash history and if recommended by Traffic Engineering, the designer may evaluate the acceleration and deceleration lengths of interchange, rest area, and weigh station ramps to see if they are compatible with the design speed (See Chapter 10 of the Green Book, Ref. 17.2). Coordinate with Traffic Engineering as required.
- Existing rumble strips will be perpetuated on projects over one-half mile in length. When project lengths are less than one-half mile, the rumble strips may be added to another project in the area to reduce mobilization fees.
Shoulder rumble strips will be constructed on the shoulders for rural Interstate 3R projects. For projects shorter than one-half mile in length the rumble strips may be added to another project in the area to reduce mobilization fees.

Shoulder rumble strips should be constructed on 3R projects over one-half mile in length on rural high-speed (V ≥ 50 mph) highways with continuous surfaced shoulder widths of six feet or greater.

Rumble stripes are relatively narrow rumble strips (approximately eight inches in width) placed in the location of the white edgeline. Shoulder rumble stripes should be constructed on rural high-speed two-way two-lane highways with a 28 foot top width and an ADT in excess of 500.

Shoulder rumble stripes may be constructed on rural high-speed two-way two-lane highways with surfaced shoulder widths of less than six feet, when recommended by Traffic Engineering.

Centerline rumble strips may be placed on rural high-speed highways when warranted by policy. Traffic Engineering will advise if a roadway meets these warrants. For additional information on rumble strips, see Chapter Eight: Surfacing, Section 7, of this manual.

A beveled edge is a sloping finish to the edge of the pavement (both asphaltic concrete and Portland Cement Concrete). The beveled edge will be installed on rural high-speed (V ≥ 50 mph) highways when:

1. The project includes two inches or greater of surfacing placement
2. Surfaced shoulders are less than six feet in width, not including segments of erosion control curbed shoulders
3. The highway is not curbed
4. At other project locations identified by Traffic Engineering as a mitigation measure for a crash history

Guardrail connections and bridge rail on the project will be evaluated and, if necessary, upgraded to current criteria. For additional information see Section 10 in this Chapter.

**10. GUARDRAIL AND ROADSIDE BARRIERS**

Existing roadside barriers must be reviewed for compliance with the National Cooperative Highway Research Program (NCHRP) Report 350 or the Manual for Assessing Safety Hardware (MASH). If guardrail work is necessary, the guardrail will be upgraded to the MASH criteria.

For roadside barrier analysis and design, the designer will use either the clear-zone distance from the previous new and reconstructed project or the fixed obstacle clearance from the MDS (Ref. 17.3), whichever is greater.

The MDS (Ref. 17.3) allows existing fill slopes within the applicable 3R obstacle clearance. The Unit Head or designee should run a “Roadside Safety Analysis Program” (RSAP) cost effectiveness analysis to determine the need or warrant for barrier installation for other obstacles within the applicable 3R obstacle clearance.

Culverts 36 inches or less in diameter and round-equivalent culverts 36 inches or less in width which have flared end sections and are within 45° of perpendicular to the direction of travel may be included within the fixed obstacle clearance if they meet 1:3 or flatter side slopes.
• The **Unit Head** or designee should run a RSAP cost effectiveness analysis to determine the desirability for barrier installation for concrete box culverts and for culvert pipes with a diameter greater than 36 inches which are located within the applicable 3R obstacle clearance (See Chapter Nine: *Guardrail and Roadside Barriers*, Section 1.D, of this manual).

• If a culvert is within the 3R fixed obstacle clearance and a cost-effectiveness analysis indicates that the culvert should be used in place without shielding, a note should be placed in the project file stating: “Use in Place – Not cost effective to extend to fixed obstacle clearance or shield” (include the analysis data in the project file).

• Existing guardrail will not be removed without mitigating the hazard it is intended to shield. If the hazard has been mitigated, the guardrail may be removed with the approval of the **Roadway Design Engineer**.

• If existing guardrail was built for a hazard which has been removed/mitigated prior to the current project, the designer will prepare a decision document for the ADEs’ approval and signature stating that the hazard no longer exists and the guardrail should be removed.

• Existing guardrail which a cost-effectiveness analysis indicates is not required may not be removed without the written approval of the **Roadway Design Engineer** as evidenced by a Design Decision Document.

• When it is not possible to install roadside barrier of sufficient length to shield either the clear zone distance or the fixed obstacle clearance, as appropriate (e.g. a railroad access drive which cannot be relocated and is within the development length of the guardrail), the designer will obtain the concurrence of the **Unit Head** and document the reason in the project file.

• A short radius guardrail may be used in rare situations with **Unit Head** approval (See Chapter Nine: *Guardrail and Roadside Barriers*, Section 7.A, of this manual).

• The designer should use the tables found in Chapter Nine: *Guardrail and Roadside Barriers*, **EXHIBIT 9.3**, for runout length ($L_r$) values. Interpolate $L_r$ values for speeds not listed in the table.

• A Guardrail End Treatment Type I (See Chapter Nine: *Guardrail and Roadside Barriers*, Section 4.A, of this manual) should be installed to minimize earthwork and to avoid buying right-of-way on projects where right-of-way is not being purchased for other features of the project.

• The area behind the roadside barrier (either new installation or existing) will be evaluated for the required barrier deflection (See Chapter Nine: *Guardrail and Roadside Barriers*, **EXHIBIT 9.6**, of this manual) and cleared as necessary.

• See Chapter Nine: *Guardrail and Roadside Barriers* of this manual for typical guardrail designs.
11. MISCELLANEOUS DESIGN ISSUES

11.A Railroads

- Work on railroad right-of-way must conform to Title 415, Nebraska Administrative Code, Chapter 6 (Highway-Rail Crossings – Construction, Repair and Maintenance) and requires a special provision prepared by the Rail Unit in the Local Assistance Division.
- The designer should e-mail the Highway Liaison Manager in the Rail Unit in the Local Assistance Division with the Project C.N., Project No., Designer, and Designer’s Phone Number for the initiation of the “Railroad Project Information Sheet” (NDOT Form 95) after the plan-in-hand.
- For PS&E turn-in, the designer should compute separate quantities for the work which is on railroad right-of-way (See Chapter Twelve: Cost Estimating & Funding, Section 1.E, of this manual).

11.B Bridges

- Guardrail connections and bridge rail on the project will be evaluated and, if necessary, upgraded to current criteria. The designer should request a determination of the acceptability of the bridge rail by Bridge prior to the plan-in-hand field inspection.

11.C Temporary Roads

See Chapter Fourteen: Traffic, Section 6, of this manual.

11.D Lighting

- The designer should request a review of state highway junctions for lighting warrants from the Roadway Design Lighting Unit (Lighting) before the plan-in-hand.
- See Chapter Ten: Miscellaneous Design Issues, Section 12, of this manual for additional information.

11.E Cost Sharing

See the Nebraska Dept. of Transportation Operating Instruction 60-11, “Municipal Cost Sharing” (Appendix B, “Selected NDOT Operating Instructions”, of this manual).

12. PEDESTRIAN AND BICYCLE FACILITIES

Curb ramps compliant with the Proposed Guidelines (2011) (Ref. 17.6) will be required as specified in Chapter Sixteen: Pedestrian and Bicycle Facilities, Section 8.

- A “curb ramp” is a transition from the sidewalk to the gutterline of the crosswalk consisting of a ramp with a grade which is between 5% and 8.3% inclusive in the direction of pedestrian travel (the roadway designer is advised to design new curb ramps to an 8% maximum slope, whenever possible, for construction tolerance).
- A “blended transition” connects a sidewalk and a crosswalk with a grade of less than 5% in the direction of pedestrian travel. A blended transition will hereafter be referred to as a curb ramp and will be built using the curb ramp plan (See the Standard Plans, Ref. 17.9).
- The 2009 Nebraska Code, Chapter 60 Motor Vehicles defines a crosswalk as:
  1. “That part of a roadway at an intersection included within the connections of the lateral lines of the sidewalks on opposite sides of such roadway measured from the curbs or, in the absence of curbs, from the edge of the roadway; or
  2. Any portion of a roadway at an intersection or elsewhere distinctly designated by competent authority and marked for pedestrian crossing by lines, signs, or other devices.”

- City/ Village representatives should be invited to attend the plan-in-hand to discuss handicapped accessible routes and known accessibility needs, both when the project is complete and temporarily during construction.
- Existing curb ramps will be reviewed for compliance with the Proposed Guidelines (2011) (Ref. 17.6):
  1. Running slope will be 8.3% maximum in the direction of pedestrian travel.
  2. Cross slope will be 2% maximum perpendicular to the direction of pedestrian travel.
  3. A four foot minimum curb ramp width.
  4. A 15 foot maximum curb ramp length.
  5. A four foot x four foot minimum landing area at the top of the curb ramp, which has a 2% maximum slope in any direction. A 5 foot dimension is required for wheel chair foot rest swing if the landing area is adjacent to a vertical obstruction.
  6. Detectable warning panels are required when a sidewalk meets the highway, street, and signalized driveway where a vehicle is not intending to stop; they are not required on alleys and driveways, these are stop controlled or stop implied.
  7. The presence and correct installation of detectable warning panels (truncated domes) will be verified. The detectable warning panels shall contrast visually with the adjacent gutter, street, or sidewalk (either darker or lighter).
    a. Detectable warning panels will be cast-in-place when built with a new curb ramp and will be paid for by the sq. ft.
    b. When a surface applied detectable warning panel is used on an existing curb ramp the bid pay item is “Detectable Warning Panel”.
  8. A transition of the curb ramp to the sidewalk, gutter, and street must be free of abrupt changes in height (no vertical changes over 0.25 inch).
9. The counter slope of the gutter or street at the foot of a curb ramp will be 5% maximum, perpendicular to the direction of pedestrian travel, for a distance of two feet as measured from the base of the curb ramp or landing edge at the street.
10. New sidewalk will be constructed only as required to match into the existing sidewalk, not to exceed 15 feet in length.

- Non-compliant curb ramps will be upgraded or reconstructed to current NDOT guidance (See Chapter Sixteen: Pedestrian and Bicycle Facilities, Section 8, of this manual) and the Proposed Guidelines (2011) (Ref. 17.6) standards.
- An exemption to the above requirements for the Proposed Guidelines (2011) (Ref. 17.6) compliant curb ramps may be granted if:
  1. The curb ramp/ blended transition has been constructed to the standards to the maximum extent possible,
  2. It is “technically infeasible” to construct a curb ramp or blended transition which meets all of the standards, and
  3. There is an accessible alternate route approved by the municipality.

- “Technically infeasible” is defined by the Department of Justice in the 2010 ADA Standards for Accessible Design as “...or because other existing physical or site constraints prohibit modification or addition of elements, spaces, or features that are in full and strict compliance with the minimum requirements.” (emphasis original to DOJ)
- An exemption to the construction of a curb ramp requires the Roadway Design Engineer’s written approval in the project file. This exemption letter will document which aspects of the curb ramp were not built to the standards and why it is technically infeasible to meet all of the requirements of the Proposed Guidelines (2011) (Ref. 17.6).
- If curb ramps are not provided, the designer must document in the plan-in-hand report or in a decision document in the project file that there are no pedestrian facilities crossing the area of the project that will be altered.
- The designer will verify that raised medians in the urban section of a project adhere to the Proposed Guidelines (2011) (Ref. 17.6) standards, providing pedestrian access across the street from curb ramp to curb ramp.
- Marked crosswalks shall be a minimum six feet wide.
- The maximum cross-slope at a yield or stop controlled crosswalk shall be 2%.
- The maximum cross-slope at a crosswalk that is not yield or stop controlled is 5%.
- The cross-slope of a mid-block crosswalk may be warped to match the street grade.
- The maximum running slope of a crosswalk, measured in the direction of pedestrian travel, is 5%.
- If traffic signals are being modified, the designer will coordinate the alteration/ inclusion of accessible pedestrian signals at crosswalks with Traffic Engineering (See the Nebraska Department of Transportation Operating Instruction 60-10, “ADA Accessibility Requirements in Transportation Projects”, Appendix B, “Selected NDOT Operating Instructions”).
- If the project includes the resurfacing of on-street parking, the project should be reviewed to determine if it is possible to provide ADA parking (See the Proposed Guidelines (2011), Ref. 17.6, Sections R214 and R309).
For ADA cost sharing information see Chapter Sixteen: Pedestrian and Bicycle Facilities, Section 13 and DOT-OI 60-11, “Municipal Cost Sharing” (Appendix B, “Selected NDOT Operating Instructions”) of this manual.

For ADA access during construction see Chapter Sixteen: Pedestrian and Bicycle Facilities, Section 12, of this manual.

For additional information, see Chapter Sixteen: Pedestrian and Bicycle Facilities of this manual and the Nebraska Department of Transportation Operating Instruction 60-10, “ADA Accessibility Requirements in Transportation Projects” (Appendix B, “Selected NDOT Operating Instructions”, of this manual).

13. DRAINAGE DESIGN AND EROSION CONTROL

13.A Culverts and Hydraulic Considerations

- Department review is required of projects crossing or parallel to (and encroaching in) mapped:
  1. Floodplains - which allow no increase greater than one foot in the existing base flood elevation for the 100-year event, and
  2. Floodways – which allow no increase in the existing base flood elevation for the 100-year event.

- Watersheds in excess of 640 acres (one square mile) in areas without floodplain mapping will be evaluated and certified as floodplains.

- The designer should take projects to the Roadway Design Hydraulics Engineer once Final Design plans, including limits of construction, have been completed.

- The responsibility for completing certification of compliance with floodplain regulations rests with:
  
  a. The Bridge Hydraulics Section for structures with at least a 20 foot span (multiple culverts, bridge or box culvert), or
  b. The Roadway Design Hydraulics Section for other structures (bridge, box culvert or multiple pipe culverts with less than a 20 foot span, encroachments into a floodplain by the highway embankment, and other obstructions).

- The certification of compliance with floodplain regulations will be forwarded to the Environmental Permits Manager in PDD for:
  
  a. Floodplain permits in counties or communities regulating floodplains, or
  b. Placement in project files for counties or communities not regulating floodplains.

- 3R projects do not require a hydraulic analysis of culverts unless there is a known hydraulic problem, discussed with District personnel on the plan-in-hand. However, if a culvert is to be replaced, a hydrologic and hydraulic analysis must be completed to determine the size of the replacement structure.

- The designer should be consistent with culvert extensions, looking at the project as a whole. In general, culverts that are extended will be extended to the fixed obstacle
clearance. Culverts may be extended to the clear zone distance with the written approval of the Roadway Design Engineer.

- When extending a culvert in a location where additional property rights are being acquired, the designer should review the existing right-of-way and try to provide 10 feet of cleanout space beyond the ends of the culvert.

- There are instances where limitations to impacts in channels/wetlands or absence of time in the schedule to acquire property rights prohibits extending concrete box culverts to the appropriate clear zone. In these instances, it may be possible to extend the parapet and wings vertically to account for a raise in grade. The ability to increase the height of the parapet and wings is structure dependent and requires the approval of the Bridge Special Projects Unit prior to the plan-in-hand visit. The designer shall contact the Bridge Special Projects Engineer prior to the plan-in-hand visit to discuss the needs of the project and, if appropriate and following analysis, gain the written concurrence of the Bridge Special Projects Engineer to raise the parapets and walls on each culvert or bridge sized box culvert prior to assuming that the parapets will be raised. In the event none of these options are feasible, an acceptable solution may be to remove the wings and a portion of the box and extend back the same distance with a taller parapet and wings designed to handle the increased soil pressures.

- Concrete box culverts with a span of three feet or less may be extended with culvert pipes (the designer will request special plans from the Special Projects Unit in Bridge).

- When box culverts are extended:
  
  a. The preferred method is to remove the wings and two feet of the culvert barrel before extending the culvert.
  
  b. As an option (e.g. for phasing) the wings of the box culverts may be removed to the parapet line and the extension doweled into the existing box (a special plan will be required from the Special Projects Unit in Bridge).

Discuss the preferred method with District on the Plan-in-Hand.

- Headwalls within either the fixed obstacle clearance or clear zone distance, as applicable, should be removed and replaced with flared end sections.

- Where an existing concrete headwall is in place, the concrete will be completely removed.

- Culvert pipes should be extended in kind: a minimum of two feet for metal pipes and four feet for concrete pipes. Culvert pipes should be extended in two foot increments.

- When a metal culvert pipe is extended that does not have an existing end treatment or which is on a skew, a minimum of 2 feet should be removed from the end of the culvert before extending.

- If a corrugated metal pipe is extended, the pipes will be connected with an approved watertight connecting band.

- If a corrugated metal pipe is shortened and then extended, a concrete collar will be used.

- When metal arch pipes are extended, concrete collars will be used instead of a connecting band.

- A pipe culvert extension may be skewed up to 3° without an elbow.
13.B  **Wetland Impacts and Environmental Permits**

- The designer will provide sufficient information to the [Environmental Program Manager](#) in PDD to determine if wetland delineation is required (e.g. culvert extensions or grading).
- See Chapter Thirteen: [Planning and Project Development](#), Section 4, of this manual for further information.

13.C  **Erosion Control**

See the *Drainage Manual* (Ref. 17.7), Chapter Two: Erosion and Sediment Control.

13.D  **Seeding**

Type B seeding for an overlay project should be based on the width of the estimated disturbance. Generally, seeding equipment works in four foot increments so an overlay project may only require a 4 foot or 8 foot width of Type B seeding (See Chapter Two: Erosion and Sediment Control, Section 6.A.1, of the *Drainage Manual*, Ref. 17.7, for further information).
14. REFERENCES


17.5 Nebraska Department of Transportation, Design Process Outline (DPO), Current Edition (http://www.roads.nebraska.gov/business-center/design-consultant/)


Nebraska Department of Transportation
Roadway Design Division – Policy Letter

Policy Number: **DES 18-01**

Approval Date: **10/16/18** By: [Signature]

Roadway Design Engineer

Approval Date: **12-05-18** By: [Signature]

FHWA Division Administrator

**SUPER 2 GUIDANCE**

**Purpose**

The purpose of this document is to create a policy establishing the Nebraska Department of Transportation’s (NDOT) Super 2 Guidelines and provides guidance for implementing Super 2 highways in Nebraska.

**Objectives of Using Passing Lanes**

Passing lanes are a unique improvement for two-lane highways because they can improve the level of service (LOS) for the roadway but do not increase the roadway capacity. The capacity of the roadway for each direction of travel is controlled by the roadway segments with only one lane in that direction of travel. In general, the Highway Capacity Manual specifies a capacity of 3,200 passenger cars/hour for both directions combined on two-lane highways regardless of whether passing lanes are present.

**Location Guidelines for Passing Lanes**

Location guidelines for passing lanes are as follows:

- Passing lanes should generally be placed where traffic platooning is highest. It may be desirable to place passing lanes just downstream of a town, a major intersection, or a series of horizontal curves so that any platoons formed in those areas can be dissipated.
- Passing lanes should be placed, when practical, at locations where there is a substantial length of uninterrupted roadway downstream where traffic operational benefits can be obtained. For example, it generally would not make sense to locate a passing lane just upstream of a town because the potential downstream benefits of the passing lane might be quickly dissipated as traffic passes through the town.
- It is also desirable in locating passing lanes to avoid sensitive environmental areas, such as wetlands, and areas of historical or archeological interest.
- The passing lane location should appear logical to the driver. The value of passing lanes is more obvious to the driver at locations where passing sight distance is restricted than on long tangent sections which already provide good passing opportunities.

The choice of passing lane location should take into account the desirability of above-minimum sight distance at the lane-addition and lane-reduction tapers.

The location of major intersections and high-volume driveways should be considered in selecting passing lane locations to minimize the volume of turning movements on a road section where passing is encouraged. Where the presence of higher-volume intersections or driveways cannot be avoided, special provisions for turning vehicles, such as provision of auxiliary turn lanes, should be considered. Low-volume intersections and driveways do not usually create problems within passing lanes; however, it is desirable to avoid locating the lane-addition and lane-reduction transitions near intersections or driveways, since turning movements are not desirable where drivers may be focused on changing lanes. Other physical constraints, such as bridges and culverts, should be avoided, where practical, if their presence increases the construction cost or restricts the provision of a continuous shoulder.

Optimal Lengths of Passing Lanes

<table>
<thead>
<tr>
<th>Directional flow rate</th>
<th>Optimal passing lane length</th>
</tr>
</thead>
<tbody>
<tr>
<td>100</td>
<td>0.50</td>
</tr>
<tr>
<td>200</td>
<td>&gt; 0.50-0.75</td>
</tr>
<tr>
<td>400</td>
<td>&gt; 0.75-1.00</td>
</tr>
<tr>
<td>≥ 700</td>
<td>&gt; 1.00-2.00</td>
</tr>
</tbody>
</table>

NOTE: The units, pc/h, based on the Highway Capacity Manual, represent passenger car equivalents per hour. The passenger car equivalent volume is the traffic volume in vehicles/hour, with greater weight given to trucks than passenger cars.

Geometric Design of Passing Lanes

Geometric design of passing lanes should consider lane and shoulder widths, other cross-section elements, lane-addition and lane-reduction taper designs, and intersection treatments. The objectives of adding passing lanes to an existing two-lane highway are to reduce delay, improve overall traffic operations, and improve safety. The objectives are consistent with the objectives of resurfacing, restoration, and rehabilitation (3R) projects. Thus, improvement of an existing two-lane highway to a Super 2 highway should be defined as a 3R improvement and follow the guidance presented in Chapter 17 of the NDOT Roadway Design Manual.

- The width for all lanes on Super 2 roadways, including within in passing lane sections, should be 12 ft.
- The surfaced shoulder width adjacent to passing lanes along Super 2 highways should be built to the following widths:
  1. Design year ADT greater than or equal to 4,000 vehicles/day: 6-foot minimum surfaced shoulder width
  2. Design year ADT less than 4,000 vehicles/day: 4-foot minimum surfaced shoulder width
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POLICY FOR SUPER 2 GUIDANCE

The surfaced shoulder width adjacent to a Super 2 passing lane may be wider than the minimum shown above. For example, a wider shoulder may be considered for corridors with higher ADTs, for corridors with substantial pedestrian and bicycle volumes, or for Priority Commercial corridors. Also, the surfaced shoulder width may be designed to match the adjacent sections of two-lane highway. However, surfaced shoulders should be constructed to the minimum widths shown above if right-of-way constraints or potential environmental impacts justify use of the minimum width. Shoulders may be omitted next to passing lanes in curb-and-gutter sections.

- The designer should provide the fixed-obstacle clearance from the 3R MDS adjacent to a new passing lane. This distance should be shown and labeled on the main typical section for the project. A 1:3 slope should be used for the new foreslope between the shoulder point and the existing embankment or ditch. Where practical, based on right-of-way constraints and potential environmental impacts, the designer may maintain the clear zone distance that was built in a previous new and reconstruction project. Foreslopes steeper than 1:3 should be avoided, except where a traffic barrier is provided.
- The recommended minimum length for a passing lane is 1,000 feet plus the taper lengths.
- The recommended maximum passing lane length is 2.0 miles, including tapers.
- Based on current Nebraska practice for climbing lanes, the lane addition taper for passing lanes should use a taper rate of 1:50.
- The lane-reduction transition area of a passing lane should use a minimum taper rate of 1:50. In most cases, the outside lane will be dropped, and traffic will move to the inside lane, but in specific cases where it is found to be appropriate, the inside lane may be dropped, and traffic will move to the outside lane.

Average Passing Lane Spacing

Average passing lane spacing tables are shown below. *Highway Capacity Manual* procedures were used to develop these values. These tables are typically meant for planning purposes. Traffic operations analyses should be conducted in conjunction with safety analyses for specific applications. Since these tables are recommended for planning purposes, interpolation of values in these tables should be done conservatively. The spacings shown are from the beginning of one passing lane to the beginning of the next passing lane. Tables are divided for different truck percentages, percent no passing zones, and terrain type.
### Average Passing Lane Spacing (mi) Needed to Meet Specific LOS Targets on Two-Lane Highways in Level Terrain

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<thead>
<tr>
<th>Target LOS</th>
<th>Percent Trucks</th>
<th>Two-Way AADT (veh/day)</th>
<th>1000</th>
<th>2000</th>
<th>3000</th>
<th>4000</th>
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<th>6000</th>
<th>7000</th>
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<tr>
<td></td>
<td></td>
<td>30% No Passing Zones, Level Terrain</td>
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<tr>
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**Assumptions:**
- 1-mi passing lane length
- Percent of traffic in peak hour (k) = 0.09
- Peak-hour factor (PHF) = 0.90
- Directional split (D) = 0.50

**Notes:**
- No PL = no passing lanes needed to achieve target LOS
- Shaded area = target LOS cannot be achieved with passing lanes of specified length

Page 4

Sent to: NDOT Roadway Design, NDOT "Distribution B", and selected consultants.
## Average Passing Lane Spacing (mi) Needed to Meet Specific LOS Targets on Two-Lane Highways in Rolling Terrain

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<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>30%</td>
<td>No PL</td>
<td>No PL</td>
<td>No PL</td>
<td>14.5</td>
<td>6.0</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Assumptions:
1-mile passing lane length
Percent of traffic in peak hour (k) = 0.09
Peak-hour factor (PHF) = 0.90
Directional split (D) = 0.50

Notes:
No PL = no passing lanes needed to achieve target LOS
Shaded area = target LOS cannot be achieved with passing lanes of specified length

Sent to: NDOT Roadway Design, NDOT "Distribution B", and selected consultants.
Policy Number DES 18-01
POLICY FOR SUPER 2 GUIDANCE

Sent to: NDOT Roadway Design, NDOT "Distribution B", and selected consultants.